

Douglas County Justice Center

Programs and Policies initiated to transform Juvenile Justice System

Policy/Statutes

- LB 1112 - Change Provisions relating to placement and detention of Juveniles

Housing/Services

- Child Savings Institute reception program for assessment of family needs
- Omaha Home for Boys housing developing new clinical services and reporting programs
- Uta Halee housing available for detention alternative placements for girls starting April 30
- UNMC/Charles Drew Behavioral and Mental Health services agreement
- Planning for a Juvenile Behavioral and Mental Health inpatient treatment facility
- Design of new Justice Center with collocated services to allow better communication and improve efficiencies in processing cases

System Oversight

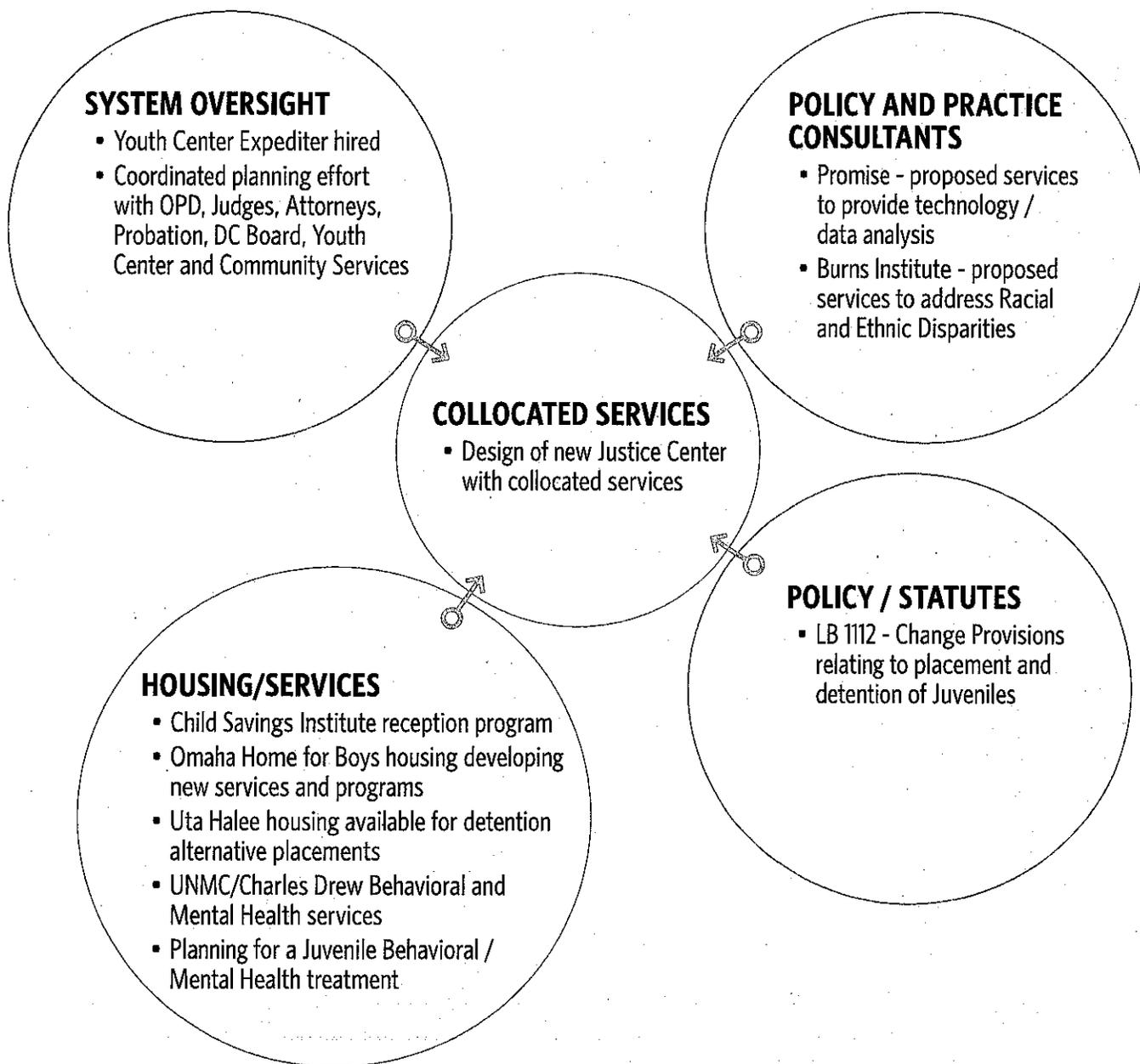
- Youth Center Expediter hired July 2018
- Coordinated planning effort with Omaha Police Department, Juvenile Judges, Juvenile Attorneys, Probation, DC Board, Youth Center and Community Services to find alternatives to detention

Policy and Practice Consultants

- Promise - proposed services to provide technology to allow process to scale, to navigate system and avoid re-arrest
- Burns Institute - proposed services to address Racial and Ethnic Disparities issues

Douglas County Justice Center

Programs and Policies initiated to transform Juvenile Justice System





December 3, 2018

Douglas County Commissioners
1819 Farnam Street
Omaha, NE 68138

Dear Commissioners,

Douglas County has a once in a lifetime opportunity to radically change the trajectory for youth in our community. As we know, too many adolescents are prosecuted in the juvenile justice system, which is neither designed nor equipped to meet their needs or set them up for success. Minority youth are disproportionately represented in our juvenile justice system. The relocation and transformation of the proposed Juvenile Justice Center (the "Center") gives us the opportunity to do better. When there are adequate community resources and services, youth and their families are generally best served in their communities. This is something we should strive for.

The Sherwood Foundation ("Sherwood") is prepared to commit to the following funding: 1) five million dollars toward the building of the Center plus 2) five million dollars toward the ongoing programmatic portion of the Douglas County juvenile justice system. This funding should be a catalyst to create a system of best practices and hopefully greatly enhance the outcomes for our community's youth. While change is hard, it would be a missed opportunity to not push the bounds of reform. Sherwood's financial support is premised on the assumption that recognized and published best practices are utilized in both the construction of the Center as well as during the implementation of the programmatic and process elements.

National best practices dictate detention is intended to be a temporary, not long term, placement. Detention facilities should have a trauma-informed design. The current facility should not be used to detain adolescents again once the new facility is built.

Sherwood's funding is dependent upon the following elements (taken directly from The Juvenile Justice System Assessment and Courts Space Needs Study, Chinn Planning, 2017) being included as part of the final Center design:

1. No more than 48 beds, in a facility that is non-institutional and reflects a trauma informed environment.
2. Functional green space and an outdoor recreation area for the youth to utilize. Youth have adequate access to physical recreation opportunities, as well as access to fresh air in secure courtyards off of the housing unit.



3. Small housing units (8-12 youth), single user showers/toilet rooms (1 per resident), and single occupancy sleeping rooms.
4. Access to abundant natural light.
5. Central dining.
6. Extensive program opportunities (education, treatment, visitation, recreation).
7. Very limited and closely monitored use of any form of isolation or room confinement.
8. Direct supervision staffing ratio of 1:8 (day) and 1:16 (night) to comply with Prison Rape Elimination Act (PREA) standards.
9. Incorporation of American Correctional Standards (ACA) Standards and other Youth Residential Facility Standards.
10. Beach-head offices for community groups, volunteers, social workers, schools, etc.
11. Co-location of the juvenile detention facility with the courts.
12. Courtrooms with a trauma-informed design that allow for multiple tables.
13. Conference rooms for meetings with clients and attorneys, social workers, counselors, and families.
14. Child-friendly waiting rooms that are in close proximity to the courtrooms and are large enough for separation of parties, with a separate area for victim-witnesses.
15. Multi-lingual/multi-cultural signage and resources.
16. Space to accommodate restorative justice practices.

As important as the building, implementing best practices in the operation of the Center is crucial. The programming and policy funding portions of our Grant are dependent upon implementation of the following:

1. Douglas County adopts an appropriate vision and mission statement for the Juvenile Justice system.
2. A Juvenile Justice deputy, supervisor or similar person is hired to oversee all aspects of juvenile justice for which the County is responsible.
3. Douglas County commits to eliminating disproportionate minority contact by way of adoption of the disproportionate minority contact (DMC) plan as updated annually by the Juvenile Detention Alternatives Initiative (JDAI) / Operation Youth Success (OYS) DMC Equity committee.
4. Stakeholders in the system have annual training on, among other items, implicit bias, DMC best practices, and the latest trauma-informed practice.
5. Douglas County and all relevant parties enter into—and adhere to—a Case Processing Agreement as produced collaboratively by the JDAI Case Processing committee.
6. Douglas County develops—and adheres to—written diversion guidelines that include prompt determination of diversion eligibility by incorporating and adapting the guidelines from the National Council of Juvenile and Family Court Judges Juvenile Delinquency Guidelines. This



- includes a simple screening tool, increased efforts to engage families, and as necessary, increased staff.
7. There is a separate group composed of attorneys from the Public Defenders' office and Douglas County Attorneys who have received specialized training in juvenile justice, adolescent brain development, and up-to-date training for rehabilitative practices. A dedicated group of public defenders and prosecuting attorneys should be assigned to juvenile court cases.
 8. Douglas County develops or has access to programming designed to be responsive to special needs populations including those who need immediate psychiatric care, victims of human trafficking, LGBTQ and immigrant populations, among others.
 9. In order to be consistent with other jurisdictions, for statistical purposes and ensuring accurate population information, Douglas County Youth Center (DCYC) will count all kids who enter the doors, regardless of the length of their stay.
 10. A review process for detention stays is developed and put into place (the review occurs every seven to ten days).

As noted, these construction and operational elements are not unique – all are best practices currently being utilized successfully in other jurisdictions. These elements are prerequisites for Sherwood's funding. If you choose to not adopt them, we wish you nothing but success and are hopeful your alternative approach works.

Sincerely,

Kerri R. Peterson
Director of Urban Initiatives
The Sherwood Foundation

DOUGLAS COUNTY JUSTICE CENTER

03.21.19

HDR Architecture

GUIDING PRINCIPLES

**DOUGLAS COUNTY SPACE NEEDS FOR JUVENILE
COURTS**

**TO IMPROVE THE JUVENILE JUSTICE SYSTEM
WITH A TRANSFORMATIVE DESIGN TO SERVE THE
CHILDREN AND THEIR FAMILIES**

DESIGNED TO INSPIRE CIVIC PRIDE

Douglas County Juvenile Center

Project Scope

25-Jan-19

Project Scope Summary:

Justice Center

- Eight Stories
- Community Programs
- Court Support
- Public Defender
- County Attorney
- Six Finished Courtrooms (plus two shelled courtrooms)

MUD

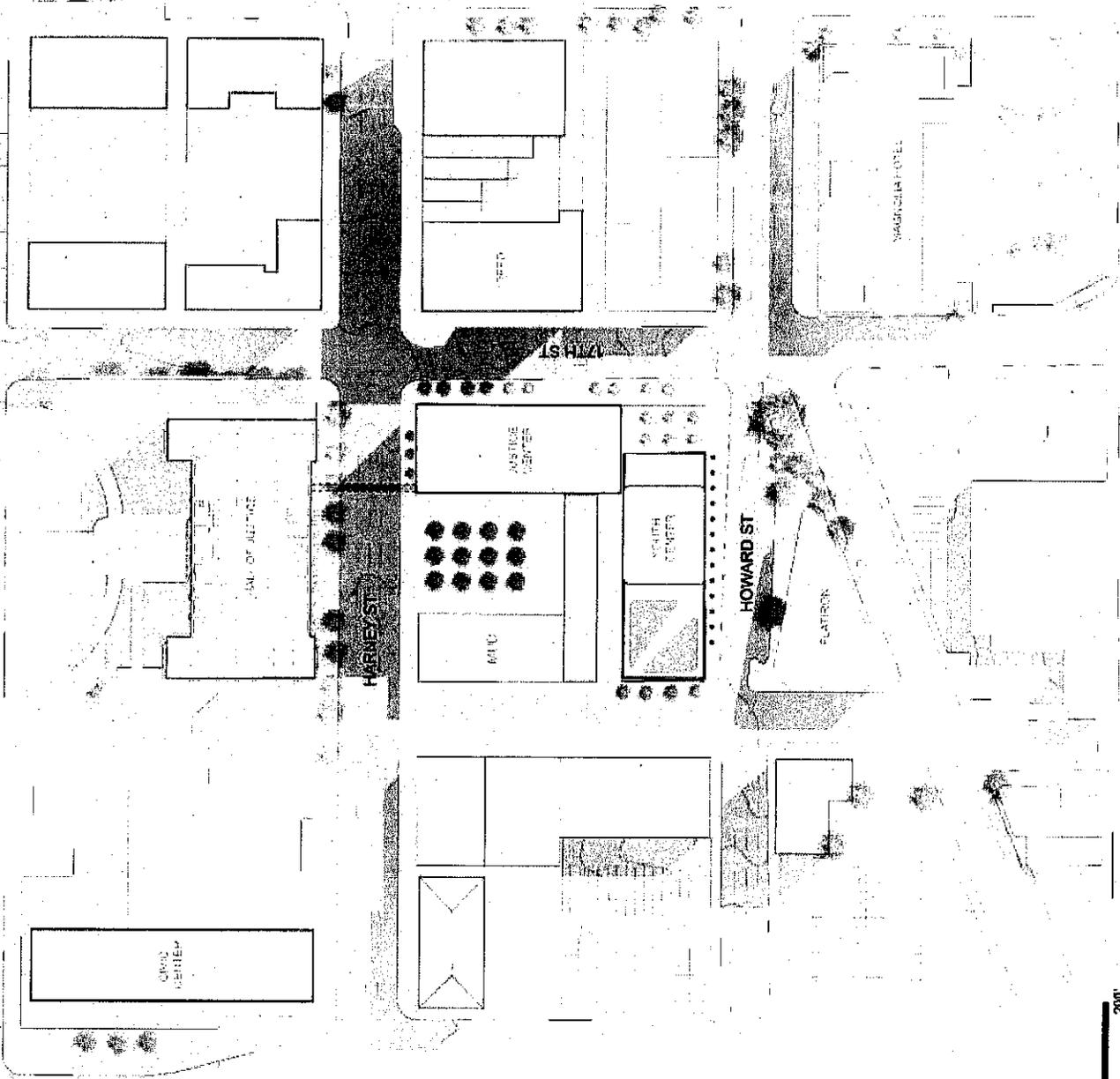
- Four Stories (appx 36,000 GSF)
- Probation
- Community Programs

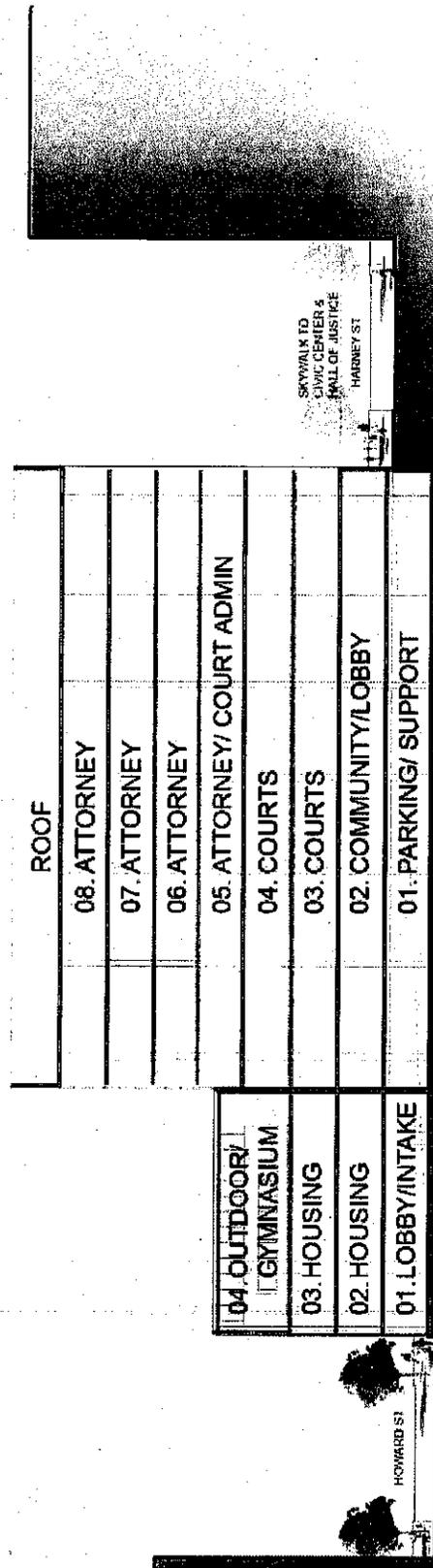
Youth Center

- Four Stories (60,000 GSF)
- Forty-eight Finished Beds (plus sixteen shelled beds)

Skywalk

- Connection from Justice Center to City-County Building (100 LF)

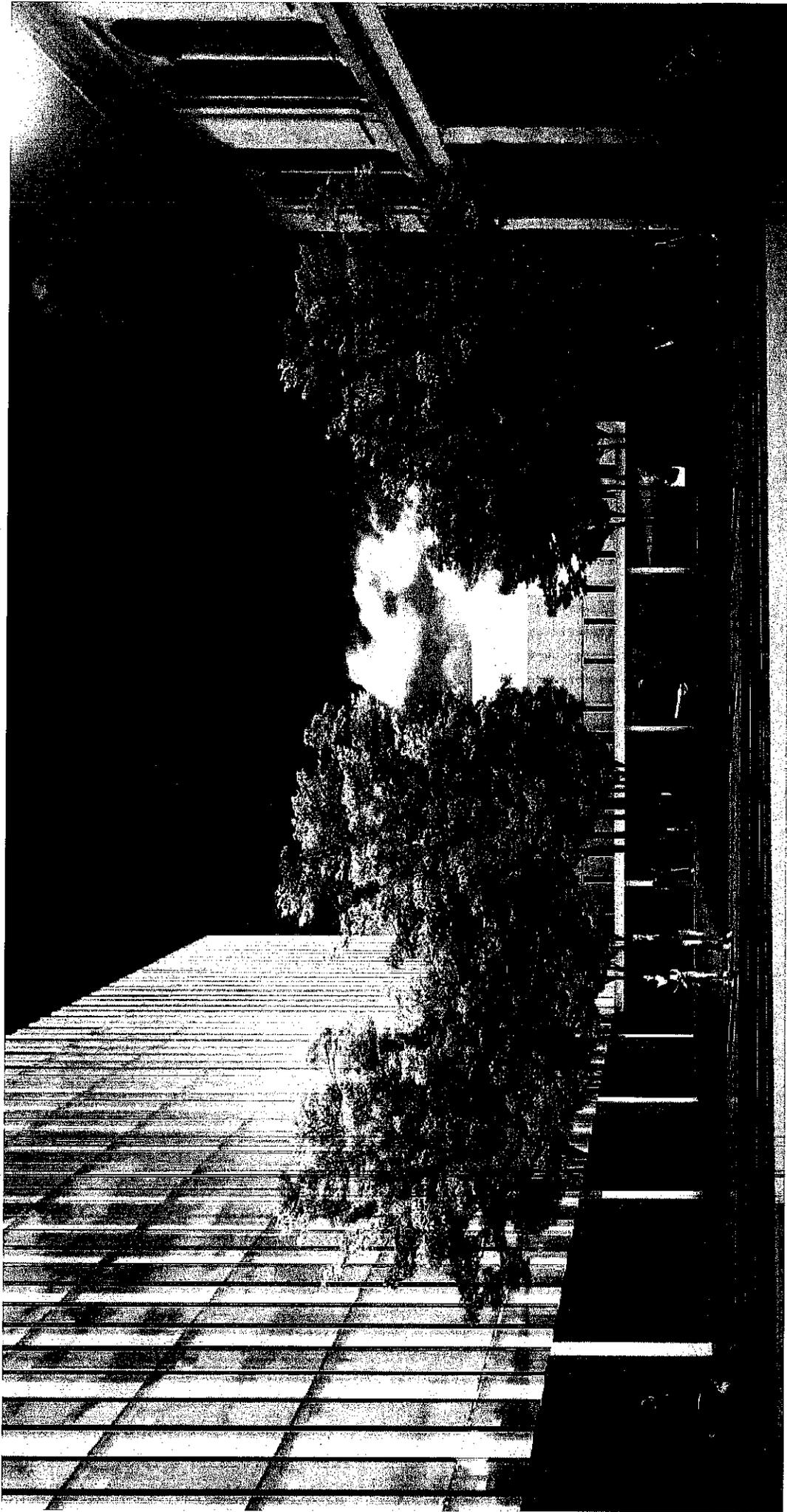




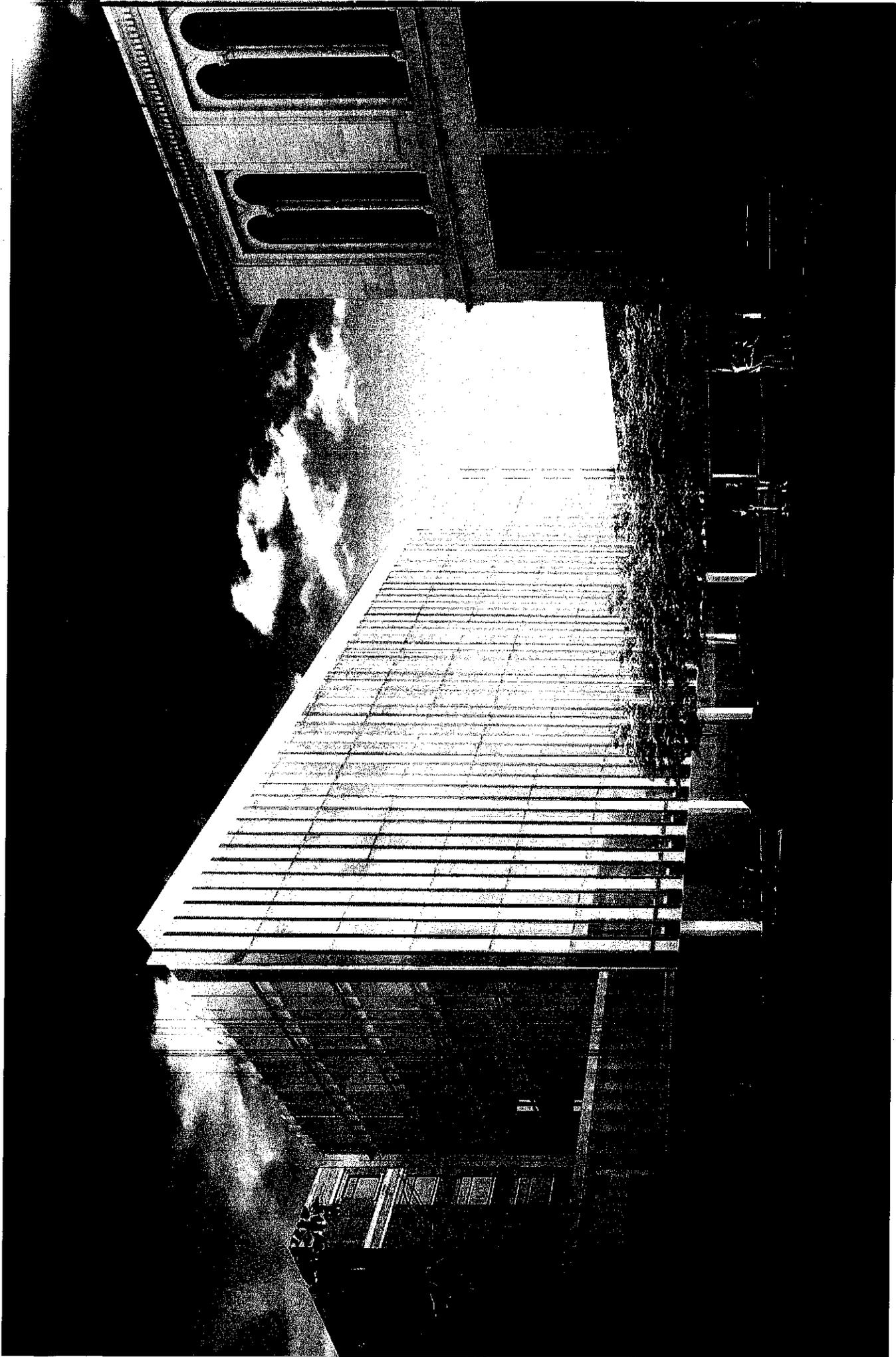
SKYWALK TO
CIVIC CENTER &
HALL OF JUSTICE
HARBNEY ST

HOWARD ST

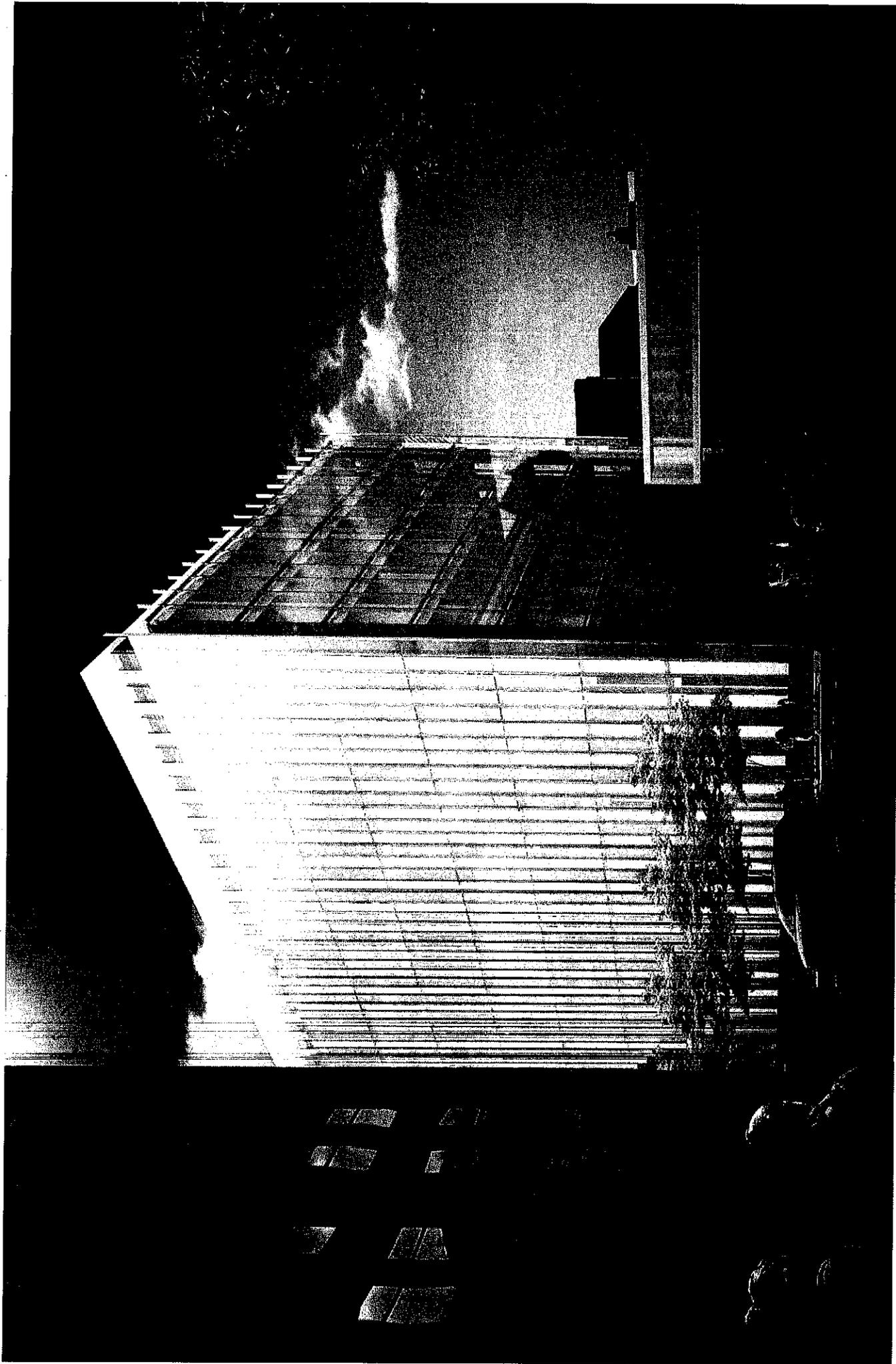
0' 50' 100'



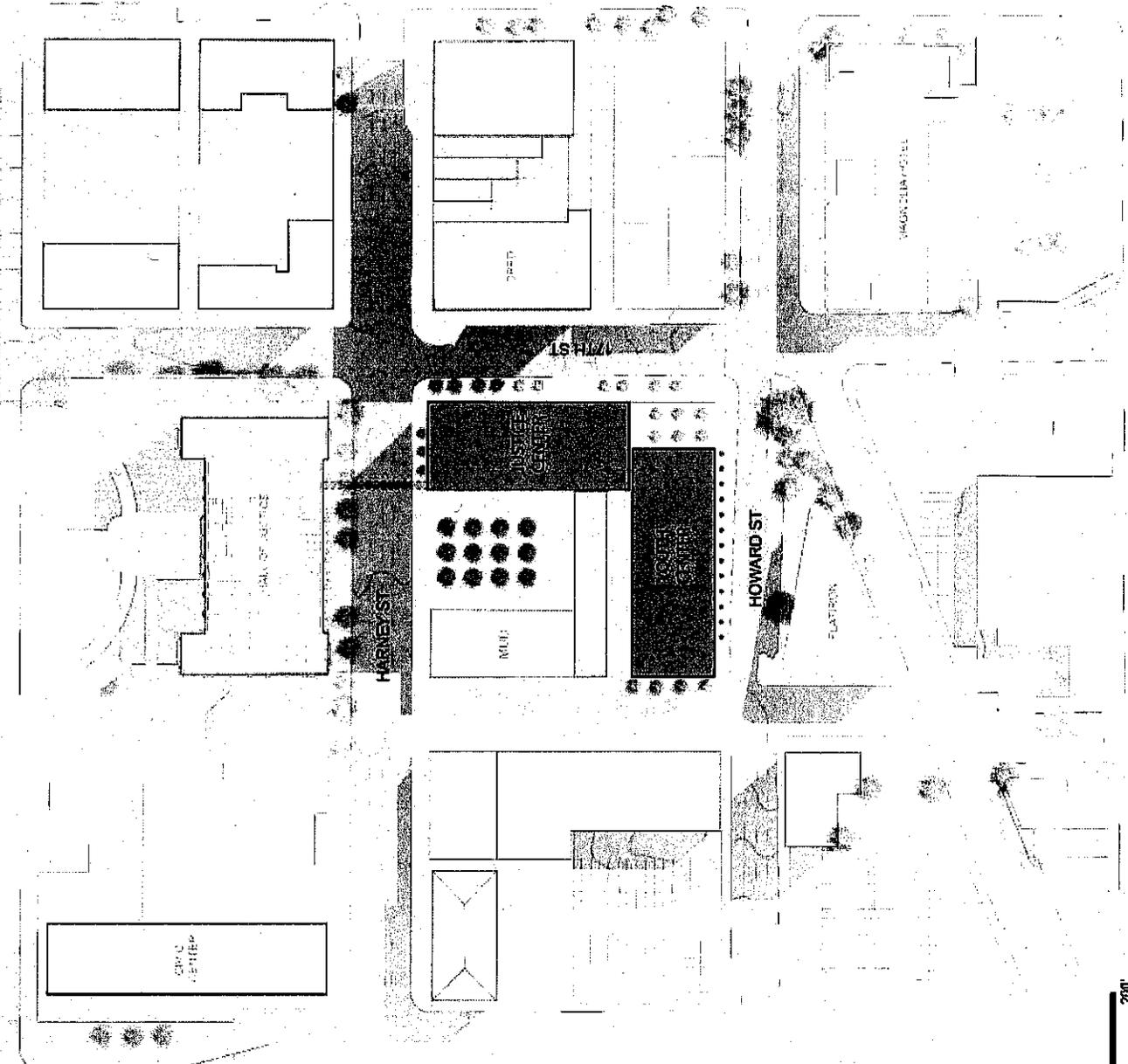
COURTYARD



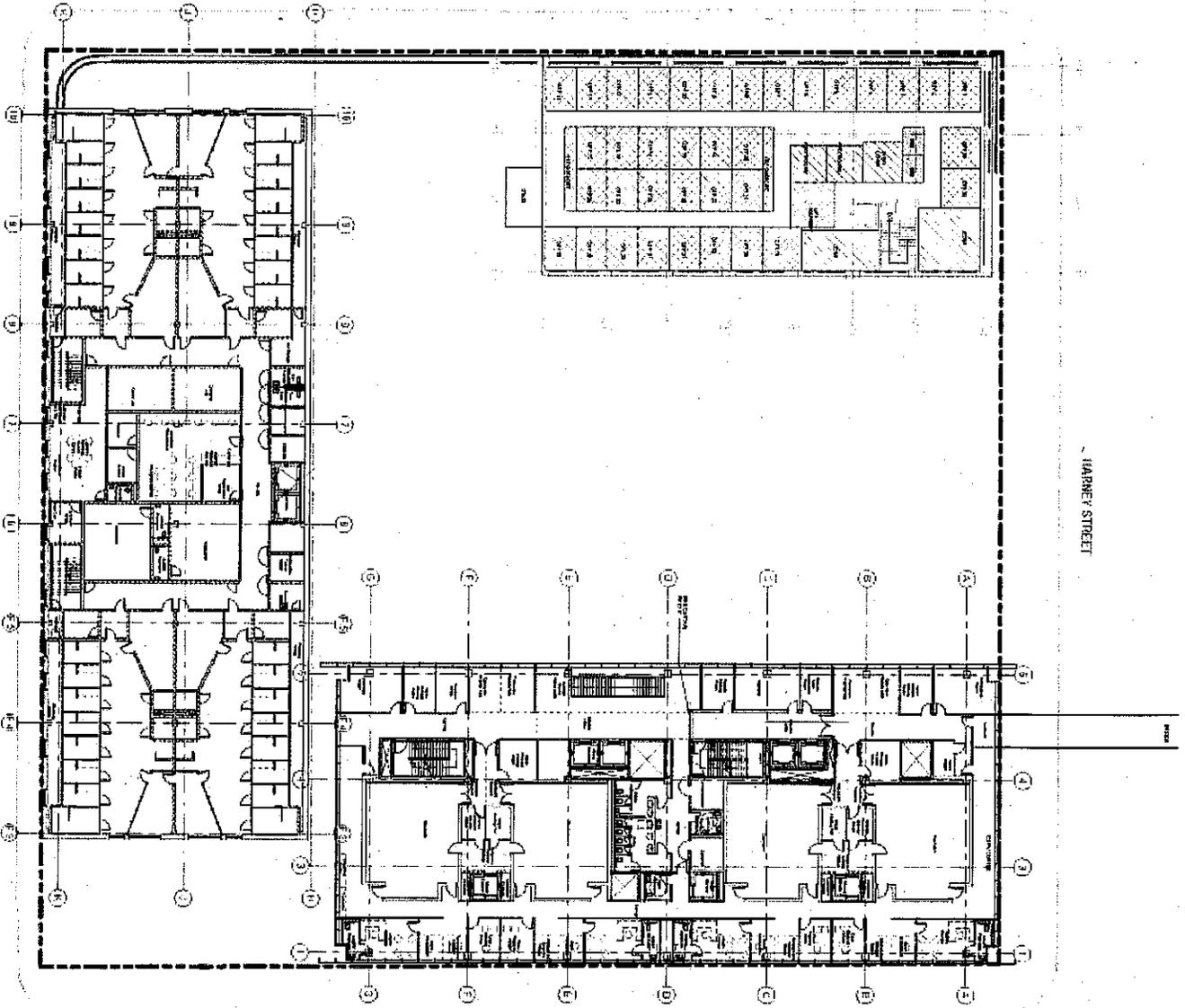
18th and Harney – Looking Southeast



17th and Harney – Looking West



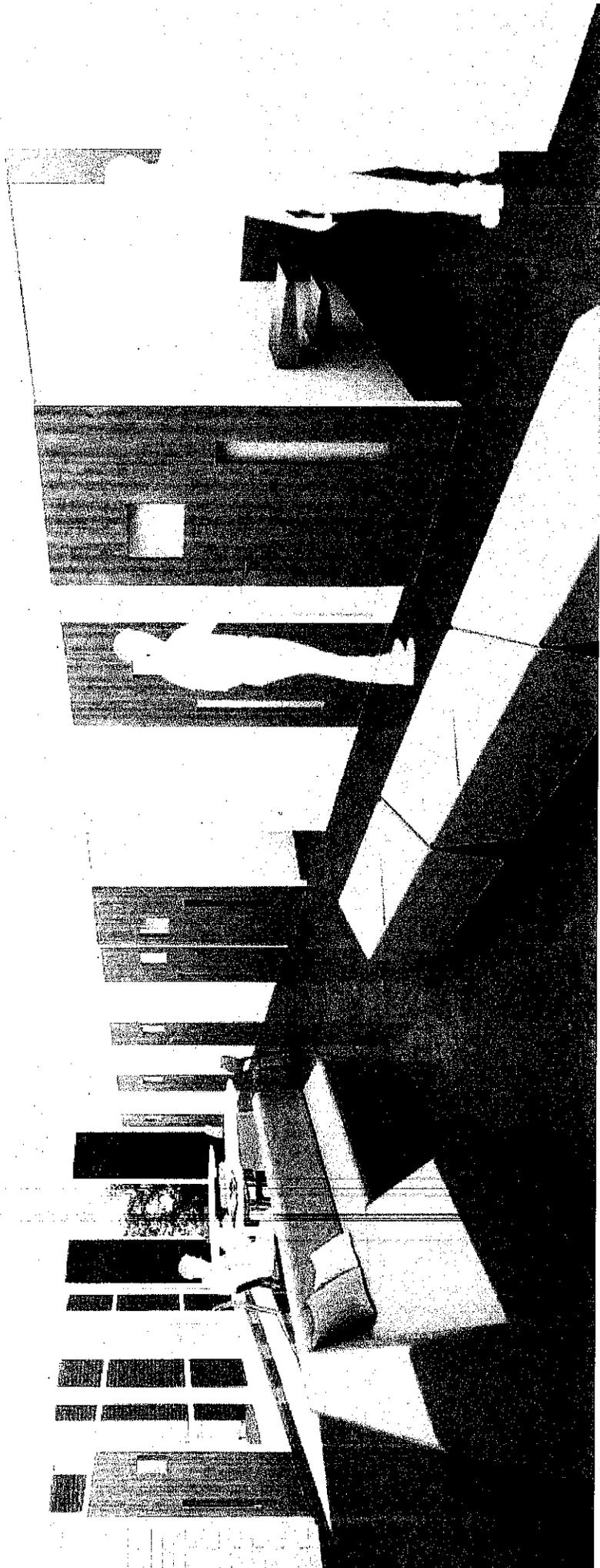
S 18TH STREET

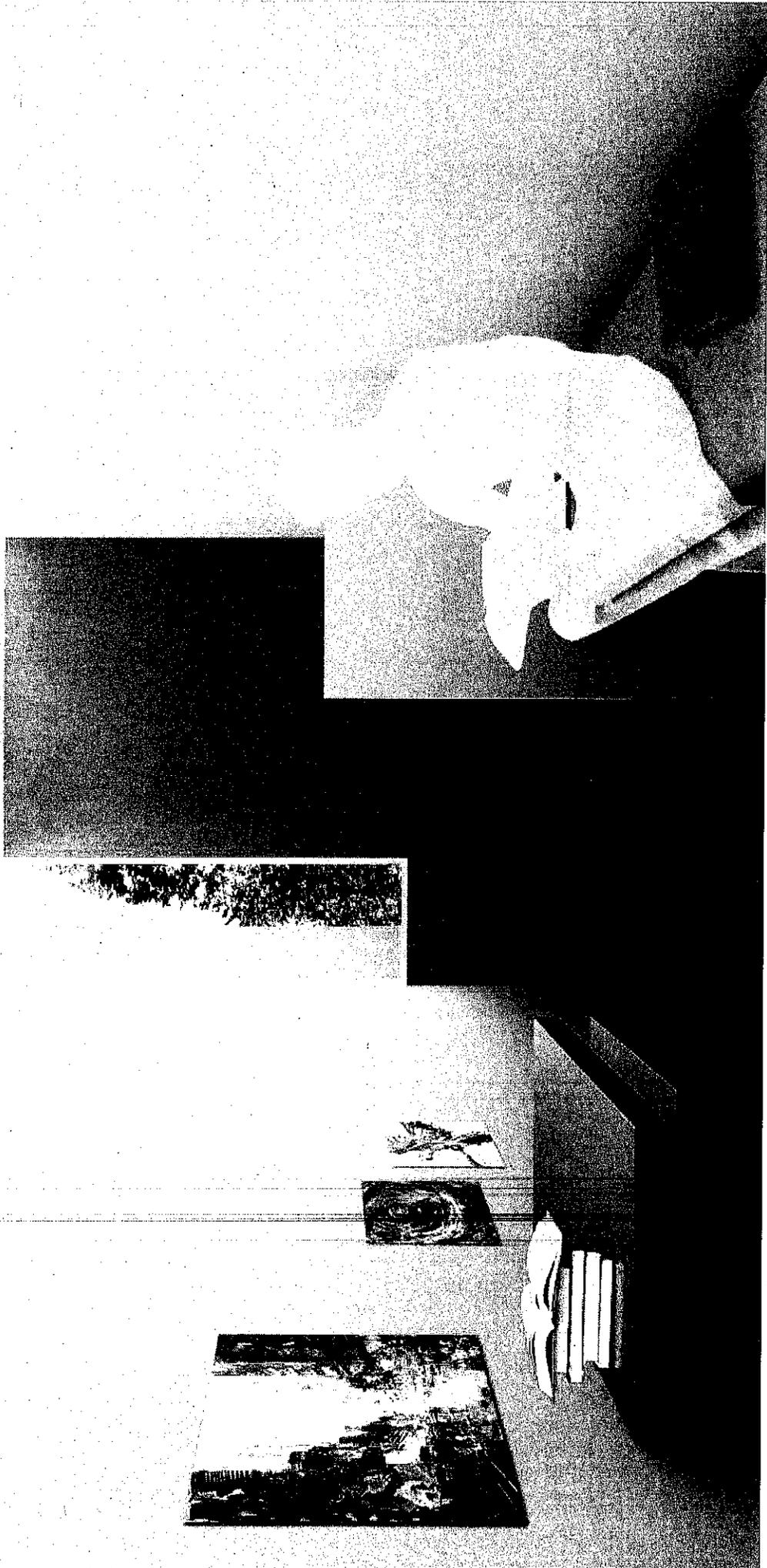


HARNEY STREET

S 17TH STREET

HOWARD STREET







Douglas County Juvenile Center

Project Control Budget Status

21-Mar-19

I.	BUILDING CONSTRUCTION		
	A. Site Preparation		4,036,996
	B. Justice Tower, MUD, and Skywalk		64,836,742
	C. Youth Center	27,436,341	22,436,341
	Sherwood Foundation	(5,000,000)	
		SUBTOTAL CONSTRUCTION	91,310,079
II.	OTHER CONSTRUCTION		
	A. Telecom (I.T.) (allowance)		1,500,000
	B. Audio-Visual (allowance)		1,000,000
	C. Security (allowance)		500,000
	D. Miscellaneous (allowance)		250,000
		SUBTOTAL OTHER CONSTRUCTION	3,250,000
III.	NON-CONSTRUCTION		
	A. Moveable Equipment (FF&E allowance)		1,000,000
	B. Project Design and Management		10,568,644
	1 Architect/Engineer (Basic Services)	7,290,606	
	Architect/Engineer (Add'l Services)	180,000	
	2 Independent Design Consultants	484,894	
	a. Soils Report		
	b. Wind Study		
	c. Curtainwall		
	d. Elevator		
	e. Food Serv./Laundry		
	f. Audio-Visual		
	3 Project Manager	2,613,144	
	C. Special Services		1,003,700
	a. Geotechnical		
	b. Survey		
	c. Special Inspections		
	d. Environmental Allowance		
	e. Commissioning		
	f. Independent Cost Consultant		
	D. Other Costs		1,090,000
		SUBTOTAL NON-CONSTRUCTION	13,662,344
VI	Owner Contingency		5,777,577
		TOTAL BOND ISSUE	114,000,000